

# Proposed Community Development Block Grant for Public and Community Facilities

## Town of Saco

## Public Hearing – September 13, 2023



Matthew Mudd, PE

# AGENDA/OUTLINE

- **CALL MEETING TO ORDER**
- **WELCOME & INTRODUCTIONS**
- **OVERVIEW OF CDBG-PF PROGRAM and APPLICATION PROCESS**
- **PRESENTATION OF PROPOSED PROJECT**
- **PUBLIC COMMENT**
- **ADJOURNMENT**



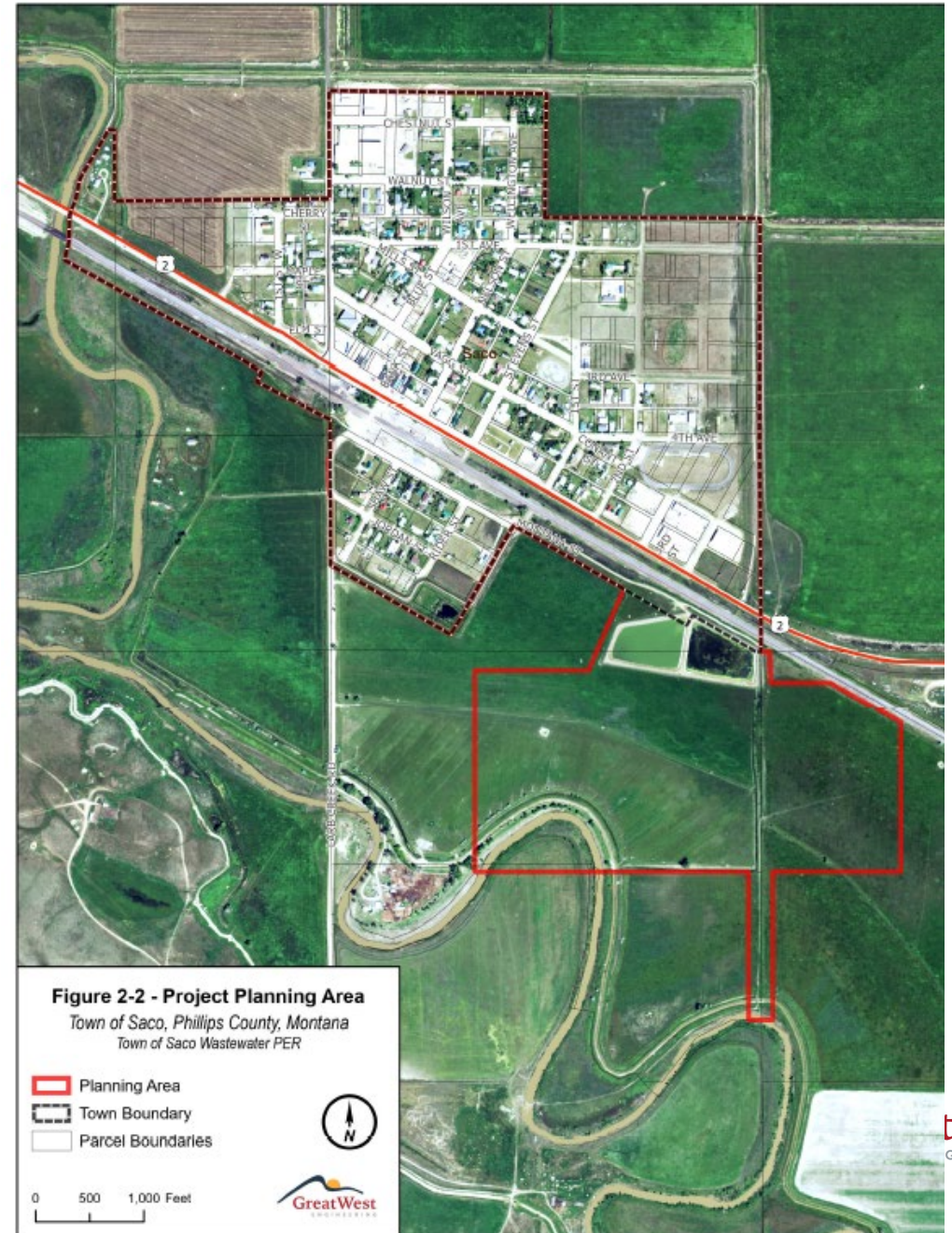
# COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM OVERVIEW

- Federally-funded program established by Congress as part of the Housing and Community Development Act of 1974 and administered by the U.S. Housing and Urban Development (HUD).
- All CDBG programs for non-entitlement communities are administered by the MT Department of Commerce (referred to as State CDBG Program).
- Purpose and national and state objectives are to develop viable urban communities by *providing decent housing and a suitable living environment, and by expanding economic opportunities*, principally for low- to moderate-income persons.
- CDBG-Public and Community Facilities program is designed to help local governments fund construction or rehabilitation of infrastructure and facilities that primarily benefit low- to moderate-income (LMI) Montanans

# PLANNING AREA

## COLLECTION AND TREATMENT AREAS

» Study Area



# EVALUATION OF EXISTING SEWER SYSTEM POPULATION

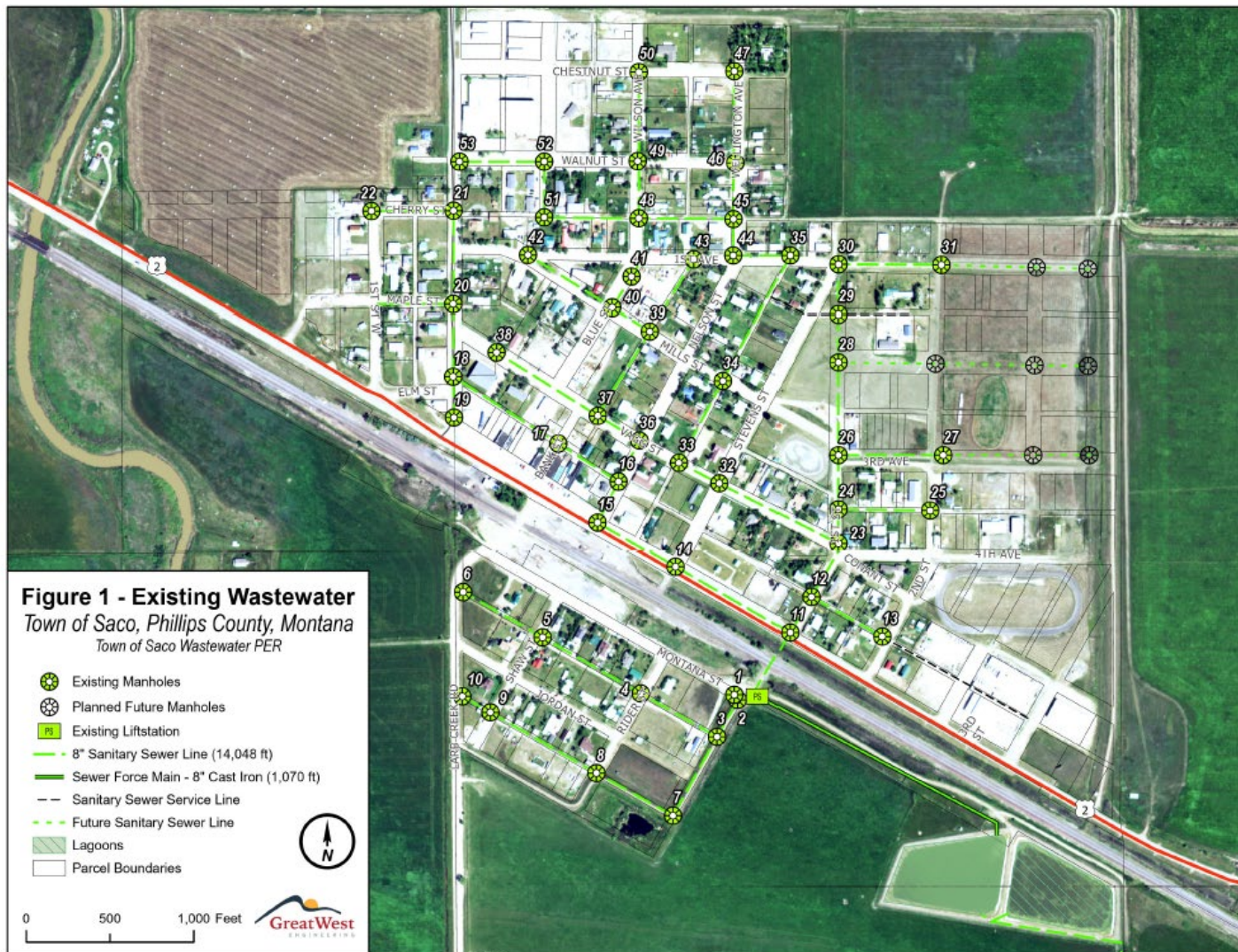
Year	Saco <sup>1</sup>	% Annual Increase/Decrease	Phillips County	% Annual Increase/Decrease
1990	261		5,163	
2000	224	-14.2%	4,601	-12.2%
2010	197	-12.1%	4,253	-7.56%
2020	159	-19.2%	4,217	-0.85%
Average		-15.2%		-6.87%
2042	177	0.50%		
(1) US Census Bureau				
(2) Population of Town at Design Year (2042) estimated from 2020 Census at conservative 0.5% Annual Growth				

*Original design population=490*



# EVALUATION OF EXISTING SEWER SYSTEM - COLLECTION

- Reviewed Original Maps
- Over 14,000 8" – mostly Clay
- Some 8" PVC
- Some 4" and 6" extensions
- Future Extensions



# EVALUATION OF EXISTING SEWER SYSTEM - COLLECTION SYSTEM

## » Evaluation Methods

- » Sewer Cleaning and Video Reports
- » Site Visits/Investigations
- » Historical Information and Accounts

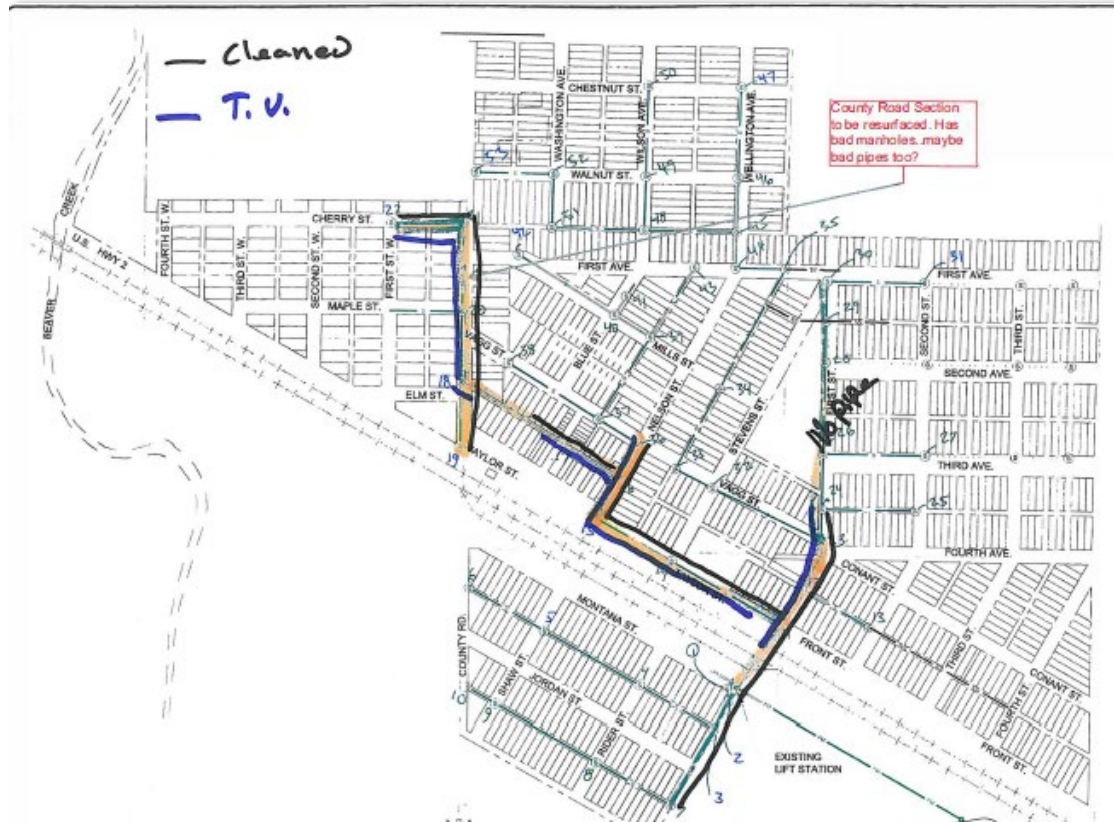


## » History

- » No Major Capital Project Upgrades Done on Collection System
- » Repairs are Done as Needed
- » Town Routinely Cleans Lines

# EVALUATION OF EXISTING SEWER SYSTEM - COLLECTION SYSTEM

## » Cleaning and Video Reports



**SEWER CLEANING OBSERVATIONS & MAN HOLE REPORT**

Work being done for Town of SACO Work performed by Lakeside Excavation Inc.  
 220 22nd Ave West  
 Havre, MT 59501  
 (406) 265-9401  
 tyler@lakesideexcavation.com

Cleaning d-draw  Truck operator  Total Hours   
 Truck Hours Starting  Truck Hours Ending   
 Water meter reading in  Water meter reading out  Total water used

Location of M/H Cherry + Hwy 243 M/H Number 21 to 22

Condition of ring and cover  OK Condition next  OK  
 Water Flow direction  E Jetting direction  W

**WHAT WAS S**  
 clean  Sludge  Sand  Gravel  Deb   
 Extra Vac Truck time (in hours)  Need to be Televised

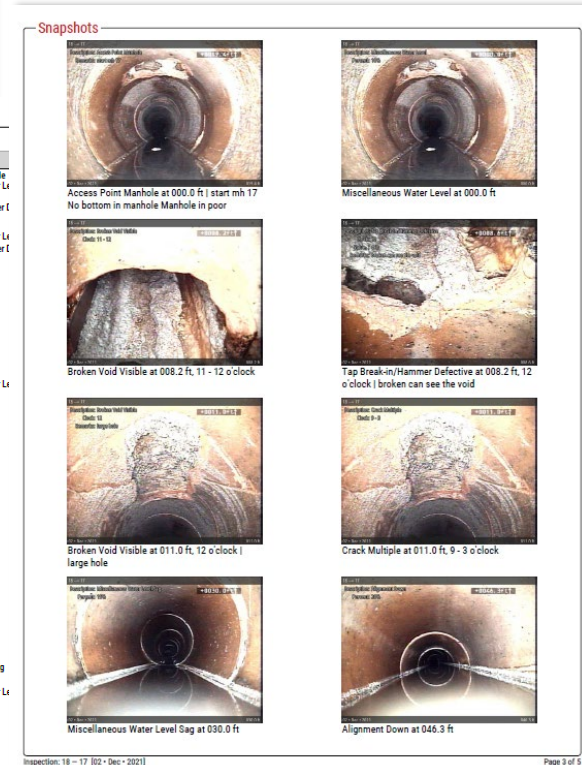
Comments misty clean, some g

Location of M/H Maple St - Hwy 6  
 Condition of ring and cover  OK Condition next  OK  
 Water Flow direction  S Jetting direction  N

**WHAT WAS S**  
 clean  Sludge  Sand  Gravel  Deb   
 Extra Vac Truck time (in hours) 1.4 hr Need to be Televised

Comments Lots of Rocks / CM  
HAD HOSE SN

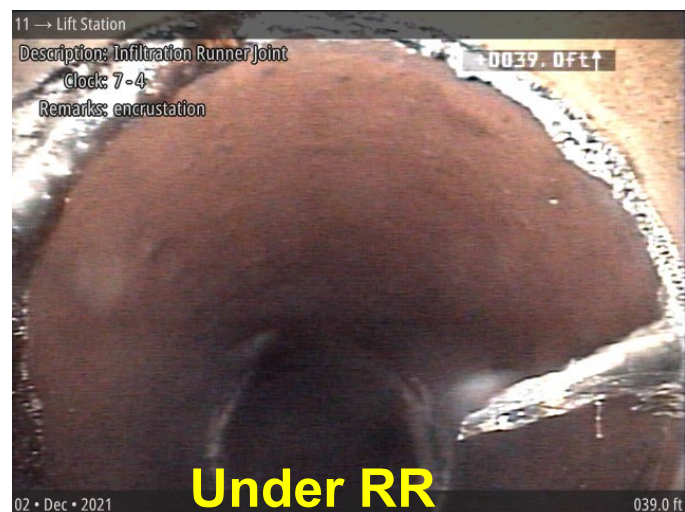
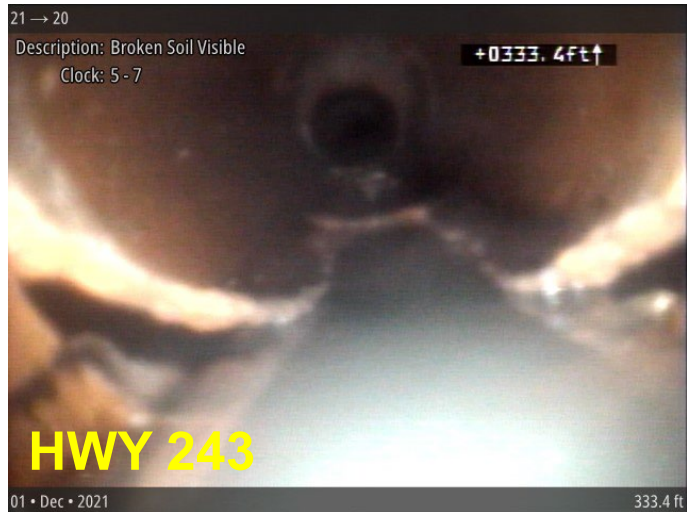
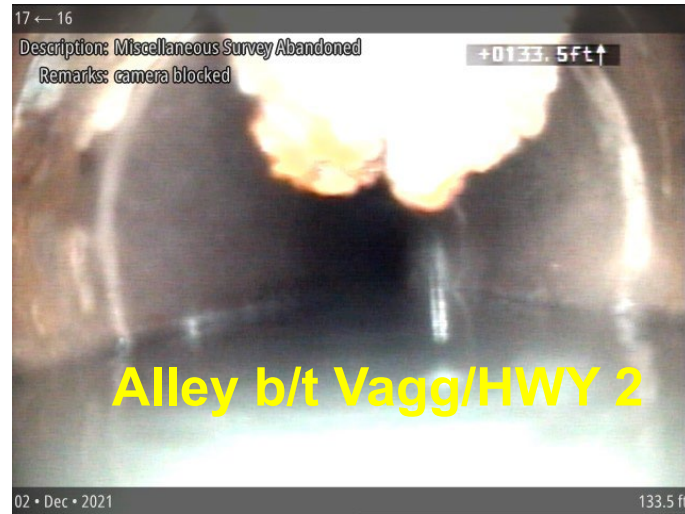
Feet	Code	Clock	Value	Grade	Description
000.0	AMWL	9	0%		Access Point Manhole Miscellaneous Water Lr Broken
003.8	TBD	9	4 in	4	Tap Break-in/Hammer C
015.8	MWLS	3	10%		Miscellaneous Water Lr
019.1	TBD	3	4 in	3	Tap Break-in/Hammer C
026.6	TFC	9	6 in		Tap Factory Capped
042.4	CM	11-1		3	Crack Multiple
054.4	MWLS	2	20%		Miscellaneous Water Lr
056.3	TFC	6	6 in		Tap Factory Capped
058.3	TFC	10	6 in		Tap Factory Capped
076.1	TFC	10	6 in		Tap Factory Capped
108.1	TFC	2	6 in		Tap Factory Capped
109.0	CM	10-1		3	Crack Multiple
127.8	TBI	1	4 in   3 in	5	Tap Break-in Intruding
134.3	MWLS		40%		Miscellaneous Water Lr
161.9	TFC	2	6 in		Tap Factory Capped
165.9	MSA				Miscellaneous Survey Abandoned camera under waterblocked.



- » 10,000' Cleaned, 6,000' Video'd
- » Not all Could be Video'd

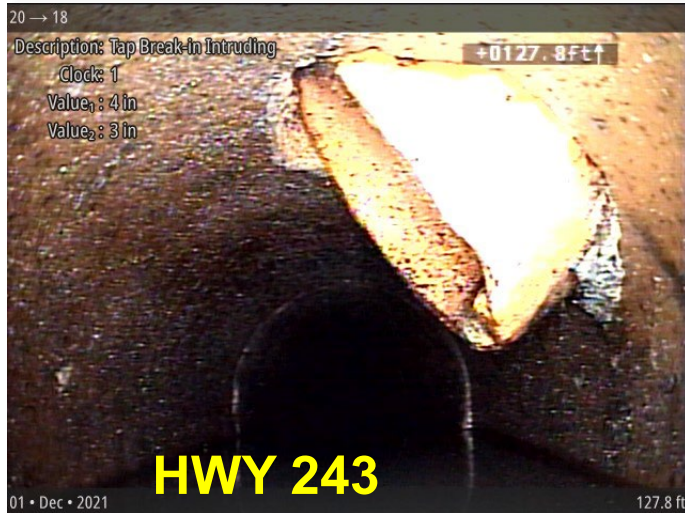
# EVALUATION OF EXISTING SEWER SYSTEM - COLLECTION SYSTEM

## » Video Snapshots



# EVALUATION OF EXISTING SEWER SYSTEM - COLLECTION SYSTEM

## » Video Snapshots



# EVALUATION OF EXISTING SEWER SYSTEM - COLLECTION SYSTEM

## » Manholes



HWY 243



Alley b/t Vagg/HWY 2



1<sup>st</sup> St/HWY 2

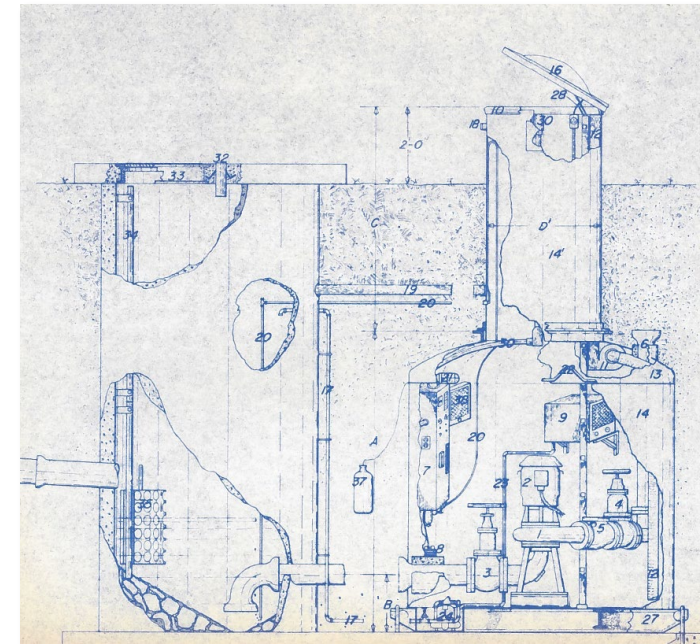


Vagg/Nelson

*Note: Some Manholes are Under the Levee (South of Tracks)*

# EVALUATION OF EXISTING SEWER SYSTEM – LIFT STATION

» Wet Well / Dry Well Lift Station

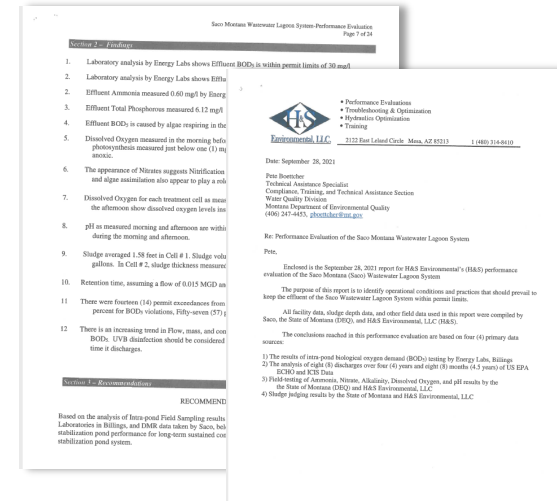




# EVALUATION OF EXISTING SEWER SYSTEM – TREATMENT

## Lagoon Issues

- » DEQ H&S Study & Recommendations
- » Influent Structure Splitter Control Not Working
- » Excessive Sludge – about 2.5 million gallons
- » Eroded Banks



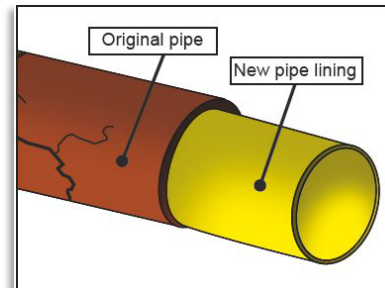
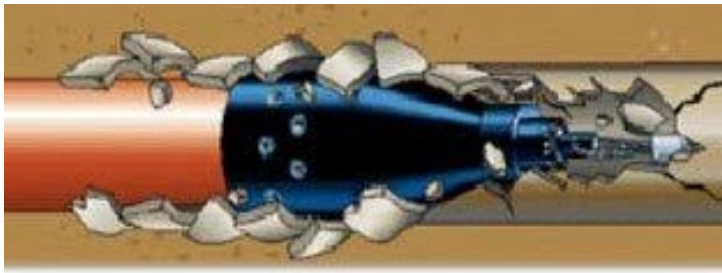
# ALTERNATIVES EVALUATION - COLLECTION

## Methods to Consider:

- » No Action
- » Open Cut
- » Pipe Rehabilitation
  - » Pipe Bursting
  - » Cured-In-Place Pipe (CIPP)
  - » Bore and Jack Pipeline installation

## Preferred Alternative:

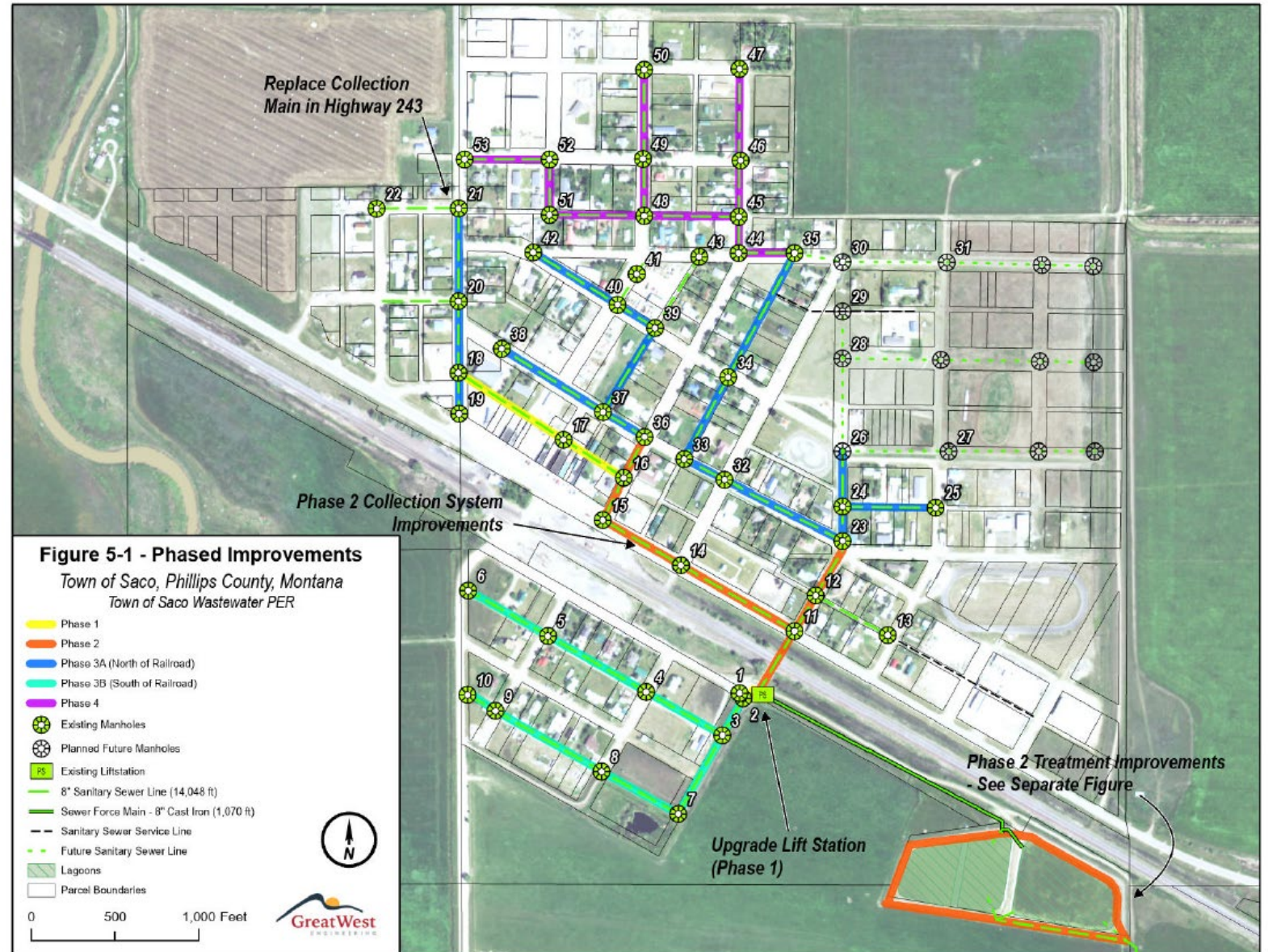
- » Open Cut, with Bore and Jack at HWY
- » and Railroad
- » CIPP Where Applicable



# ALTERNATIVES EVALUATION - COLLECTION

Locations & Phasing  
Total Project Estimates

- » C-1: No Action
- » C-2: Phase 1 - ARPA
- » **C-3: Phase 2 - Applying**
- » C-4: Phase 3
- » Phase 4



# ALTERNATIVES EVALUATION – LIFT STATION

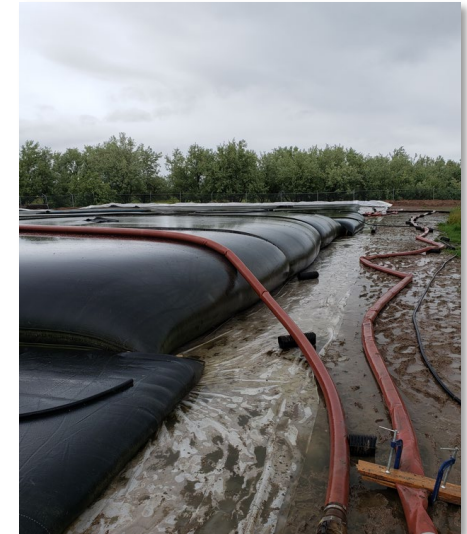
- » LS-1 No Action
- » LS-2 Lift Station Upgrades - **Being Done with Phase 1 Project**
  - » Submersible Packaged Lift Station



# ALTERNATIVES EVALUATION – TREATMENT

## Methods:

- » No Action
- » Sludge Removal Moved from Phase 2 to Phase 1 (With Phillips Co ARPA Funds)
- » T-1: Reconstruct Lagoons, add UV System
- » T-2: Reconstruct Lagoons, add Total Retention Lagoon
- » T-3: Minor Lagoon Upgrades, Effluent Irrigation
- » T-4: Minor Lagoon Upgrades, UV System
- » **T-5: Minor Lagoon Upgrades – Preferred Project**



# PREFERRED ALTERNATIVE

Combined Alternatives: C-2 (revised), T-5 (revised)			
Opinion of Probable Cost			
#	Bid Item	Source	Total
1	Alternative C-2: Phase 2 Collection System Improvements (400' additional pipe)	Table 5-2 rev	\$587,000
2	Alternative T-5: Minor Lagoon Upgrades (less sludge removal)	Table 5-15 rev	\$79,000
<b>Direct Construction Subtotal</b>			<b>\$666,000</b>
	Mobilization	10%	\$67,000
	Traffic Control	1%	\$6,000
<b>Construction Subtotal</b>			<b>\$739,000</b>
	2025 Construction Cost	8.00%	\$861,000
	Contingency	20.00%	\$172,000
	Sludge Management Plan	Moved to Phase 1	\$0
	Railroad Permit		\$15,000
	MDT Permit		\$10,000
	USACE Levee Permit		\$12,000
	Engineering Basic Services		\$155,000
	RPR		\$80,000
	Professional Services Grant Admin		\$45,000
	Legal & Administrative		\$25,000
<b>TOTAL</b>			<b>\$1,375,000</b>

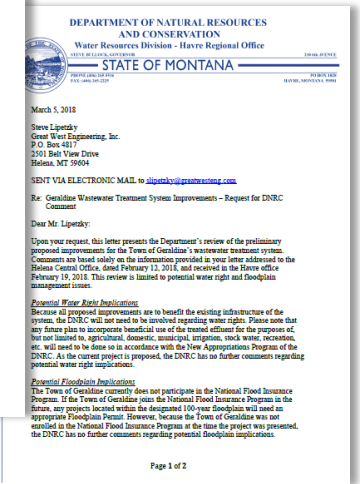
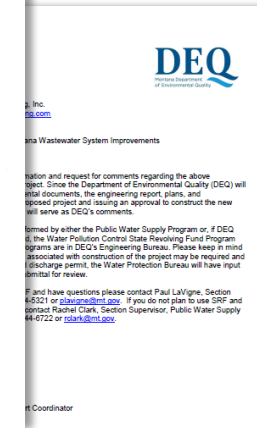
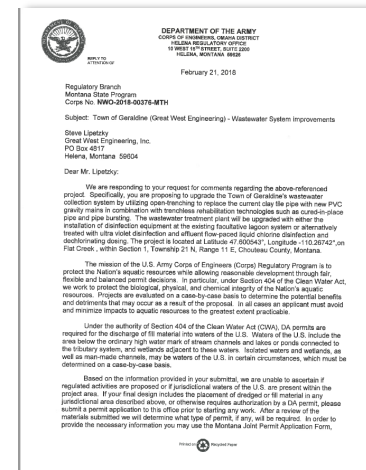
# ENVIRONMENTAL ASSESSMENT

## What is an Environmental Assessment (EA)?

» Public document analyzing environmental issues

## Draft EA has been completed

- » State and federal agencies have been contacted
- » Many responses have been received
- » Public comments solicited



# ENVIRONMENTAL ASSESSMENT

## No Substantive Comments or Assessments

### » Some Mitigated Impacts

- » Leaking Underground Tank Areas and Mitigation
- » Irrigation Permit – DEQ Feedback
- » Storm Water
- » Flood Plain Mapping
- » Railroad and Highway Crossings (Permits)

## Decision:

- » Environmental Assessment is Acceptable
- » Environmental Impact Statement (EIS) is not necessary

3. Surrounding Air Quality (E)		
<input type="checkbox"/> No Impact	<input type="checkbox"/> Direct	
<input type="checkbox"/> Beneficial	<input type="checkbox"/> Indirect	
<input type="checkbox"/> Adverse	<input type="checkbox"/> Cumulative	

4. Groundwater Resources a groundwater, sole source is		
<input type="checkbox"/> No Impact	<input type="checkbox"/> Direct	
<input checked="" type="checkbox"/> Beneficial	<input type="checkbox"/> Indirect	
<input type="checkbox"/> Adverse	<input type="checkbox"/> Cumulative	

5. Surface Water/Water Quality (irrigation systems, canals)		
<input type="checkbox"/> No Impact	<input type="checkbox"/> Direct	
<input checked="" type="checkbox"/> Beneficial	<input type="checkbox"/> Indirect	
<input type="checkbox"/> Adverse	<input type="checkbox"/> Cumulative	

6. Floodplains and Floodplains of the project		
<input type="checkbox"/> No Impact	<input type="checkbox"/> Direct	
<input checked="" type="checkbox"/> Beneficial	<input type="checkbox"/> Indirect	
<input type="checkbox"/> Adverse	<input type="checkbox"/> Cumulative	

Physical Environment		
Impact Code	Impact Type	Explanation of Impact to Resource
<b>1. Soil Suitability, Topographic and/or Geologic Constraints (examples: soil lump, steep slopes, subsidence, seismic activity)</b>		
<input checked="" type="checkbox"/> No Impact	<input checked="" type="checkbox"/> Direct	<b>Current Conditions:</b> Previously impacted soils in roadway and lift station site, existing lepton forms.
<input type="checkbox"/> Beneficial	<input type="checkbox"/> Indirect	<b>Proposed Alternative Environmental Narrative:</b> A geotechnical engineering site evaluation and report will be completed to provide specific guidance for construction. Area is not a high seismic area. (Source: Engineers Option)
<input type="checkbox"/> Adverse	<input type="checkbox"/> Cumulative	
<b>2. Hazardous Facilities (examples: power lines, hazardous waste sites, acceptable distance from explosive and flammable hazards including chemical/petrochemical storage tanks, underground fuel storage tanks, and related facilities such as natural gas storage facilities and propane storage tanks)</b>		
<input type="checkbox"/> No Impact	<input checked="" type="checkbox"/> Direct	<b>Current Conditions:</b> Identified LUST sites are within the vicinity of the project area near proposed open cut construction.
<input checked="" type="checkbox"/> Beneficial	<input type="checkbox"/> Indirect	<b>Proposed Alternative Environmental Narrative:</b> The new collection system pipes are planned to be installed adjacent to these locations. The project specifications will provide special provisions for soil and groundwater special handling removal and imported backfill requirements should contaminated soils be encountered. (Source: Montana DEQ LUST database, Engineers Option)
<input type="checkbox"/> Adverse	<input type="checkbox"/> Cumulative	



# FY 2023 Area Median Income Limits Summary

Phillips County, MT

Persons in Family	1	2	3	4	5	6	7	8
Low (80%) income	47,050	53,800	60,500	<b>67,200</b>	72,600	78,000	83,350	88,750
Very low (50%) income	29,400	33,600	37,800	<b>42,000</b>	45,400	48,750	52,100	55,450
Extremely Low (30%) income	17,650	20,200	24,860	<b>30,000</b>	35,140	40,280	45,420	50,560

**100% AMI for a family of 4: \$75,700**

Source: [https://www.huduser.gov/portal/datasets/home-datasets/files/HOME\\_IncomeLmts\\_State\\_MT\\_2023.pdf](https://www.huduser.gov/portal/datasets/home-datasets/files/HOME_IncomeLmts_State_MT_2023.pdf) (as of 5/15/23)

# PROJECT FUNDING STRATEGY

## Target Rate Analysis for Grant Eligibility

» Using 2015-2019 American Communities Survey (Department of Commerce)

---

Medium Household Income (MHI) = \$42,500

Department of Commerce Target Rate Threshold:

Combined Target Rate Sewer & Water = \$81.46/MO

Current Sewer & Water Rate = \$80.00/MO

Current sewer rates are not keeping pace with expenditures for current operations and maintenance. Rate adjustment is needed to meet expenditures. Recommended minimum increase of \$1.46/month

Percent Poverty = 21.7%

Low & Moderate Income (LMI) = 55%

---

**Saco is eligible for MCEP, CDBG Grants**



# CDBG – PF Program Summary

- ❖ Award amounts up to \$750,000 with a 25% match.
- ❖ CDBG-PF application period opens once a year, and projects are competitively ranked.
- ❖ Lifespan of 4 years from notice of award. Start-up period is 3 months from notice of award.
- ❖ Project must meet National Objective to benefit low- to moderate-income persons –**Area Benefit for Saco**
- ❖ Project must comply with all applicable federal requirements, including those related to labor, environmental, and historic preservation laws.

# CDBG – PF

## Application Process

- ❖ Two public hearings are required:
  - 1) Community Needs Assessment Hearing held 4/12/2023.
  - 2) Tonight's Public Hearing about the proposed project
- ❖ Resolution to Apply and Certification for Application: Tonight's Council Agenda

# Funding Scenarios

FUNDING OPTIONS FOR TOWN OF SACO PHASE 2 WASTEWATER PROJECT				
ITEM	SCENARIO #1	SCENARIO #2	SCENARIO #3	SCENARIO #4
	MCEP, RRGL, RD Loan (40- yrs, 2% <sup>4</sup> )	MCEP, RRGL, RD Loan (40-yrs, 2% <sup>4</sup> ), RD Grant	MCEP, RRGL, SRF Loan (20- yrs, 2.5%)	MCEP, RRGL, CDBG
C-2: Phase 2 Collection System Improvements	\$1,199,000	\$1,199,000	\$1,199,000	\$1,199,000
T-5: Minor Lagoon Upgrades Only	\$176,000	\$176,000	\$176,000	\$176,000
<b>Rounded Total</b>	<b>\$1,375,000</b>	<b>\$1,375,000</b>	<b>\$1,375,000</b>	<b>\$1,375,000</b>
DNRC Grant	\$125,000	\$125,000	\$125,000	\$125,000
MCEP Grant	\$500,000	\$500,000	\$500,000	\$500,000
RD Grant/SRF Forgiveness		\$212,000		
CDBG Grant				\$750,000
RD Loan /SRF Loan	\$750,000	\$538,000	\$750,000	\$0
<b>Total Project Funds</b>	<b>\$1,375,000</b>	<b>\$1,375,000</b>	<b>\$1,375,000</b>	<b>\$1,375,000</b>
SRF Bond Reserve (1/2 year payment)			\$24,075	
RD - Interim Interest (loans > \$500,000, check rate with RD Staff)	\$21,000	\$12,500		
<b>Total Loan Amount</b>	<b>\$771,000</b>	<b>\$550,500</b>	<b>\$774,075</b>	<b>\$0</b>
Annual Loan Payment	\$27,450	\$19,600	\$49,700	\$0
Total Loan Payments Over Life of Loan	\$1,098,000	\$784,000	\$994,000	\$0
<b>Total Interest Paid Over Life of Loan</b>	<b>\$327,000</b>	<b>\$233,500</b>	<b>\$219,925</b>	<b>\$0</b>
Annual Loan Coverage	\$2,745	\$1,960	\$4,970	\$0
<b>TOTAL ANNUAL CAPITAL DEBT SERVICE COST</b>	<b>\$30,195</b>	<b>\$21,560</b>	<b>\$54,670</b>	<b>\$0</b>
<b>User Capital Cost/Month<sup>2</sup></b>	<b>\$17.47</b>	<b>\$12.48</b>	<b>\$31.64</b>	<b>\$0.00</b>
Current Annual O&M <sup>1</sup>	\$45,725	\$45,725	\$45,725	\$45,725
Current Annual Debt Service <sup>1</sup>				
Additional O&M Due To Project				
<b>TOTAL ANNUAL O&amp;M COSTS</b>	<b>\$45,725</b>	<b>\$45,725</b>	<b>\$45,725</b>	<b>\$45,725</b>
<b>User O&amp;M Cost/Month<sup>2</sup></b>	<b>\$26.46</b>	<b>\$26.46</b>	<b>\$26.46</b>	<b>\$26.46</b>
<b>USER COST/MONTH<sup>2</sup></b>	<b>\$43.94</b>	<b>\$38.94</b>	<b>\$58.10</b>	<b>\$26.46</b>
Existing Average User Cost/Month/EDU	\$25.00	\$25.00	\$25.00	\$25.00
<b>COST/MONTH INCREASE/EDU</b>	<b>\$18.94</b>	<b>\$13.94</b>	<b>\$33.10</b>	<b>\$1.46</b>
Existing Other System Cost/Month	\$55.00	\$55.00	\$55.00	\$55.00
Total Proposed Water & Sewer Cost/Month	\$98.94	\$93.94	\$113.10	\$81.46
Combined Systems Target Rate <sup>3</sup>	\$81.46	\$81.46	\$81.46	\$81.46
<b>PERCENT OF COMBINED TARGET RATE</b>	<b>121.5%</b>	<b>115.3%</b>	<b>138.8%</b>	<b>100.0%</b>

# PROJECT FUNDING STRATEGY & BUDGET

## PROJECT FUNDING (\$1.375 Million Project)

- » \$500,000 MCEP Grant (Secured)
- » \$125,000 DNRC Grant (Secured)
- » \$750,000 CDBG Grant (Proposed project)
- » \$1.46 Rate Increase minimum

Completed by: Great West Engineering	Town of Saco Wastewater System Improvements			8/27/2023
	Source:	Source:	Source:	Total
	MCEP Grant	CDBG Grant	DNRC Grant	
<b>ADMINISTRATIVE/FINANCIAL COSTS</b>				
Personnel Costs	\$ 2,000.00		\$ -	\$ 2,000.00
Office Costs	\$ 1,000.00		\$ -	\$ 1,000.00
Grant & Loan Administration Services	\$ 20,000.00	\$ 25,000.00	\$ -	\$ 45,000.00
Legal Costs	\$ 1,500.00		\$ -	\$ 1,500.00
Audit Fees		\$ 20,000.00	\$ -	\$ 20,000.00
Travel & Training	\$ 500.00		\$ -	\$ 500.00
<b>TOTAL ADMINISTRATIVE/FINANCIAL COSTS</b>	<b>\$ 25,000.00</b>	<b>\$ 45,000.00</b>	<b>\$ -</b>	<b>\$ 70,000.00</b>
<b>ACTIVITY COSTS:</b>				
Additional Services: MDT/Railroad Permitting/USACE Permit	\$ 25,000.00	\$ 12,000.00	\$ -	\$ 37,000.00
Engineering Basic Services (Pre-Design, Final Design, Bid, Const Management, Post Const Management)	\$ 30,000.00		\$ 125,000.00	\$ 155,000.00
Resident Project Representative (RPR)	\$ 56,780.00	\$ 23,220.00	\$ -	\$ 80,000.00
Construction	\$ 292,740.00	\$ 568,260.00	\$ -	\$ 861,000.00
Contingency	\$ 70,480.00	\$ 101,520.00	\$ -	\$ 172,000.00
<b>TOTAL ACTIVITY COSTS</b>	<b>\$ 475,000.00</b>	<b>\$ 705,000.00</b>	<b>\$ 125,000.00</b>	<b>\$ 1,305,000.00</b>
<b>TOTAL PROJECT COSTS</b>	<b>\$ 500,000.00</b>	<b>\$ 750,000.00</b>	<b>\$ 125,000.00</b>	<b>\$ 1,375,000.00</b>



# IMPLEMENTATION SCHEDULE

Action	Date
Public Hearing on Draft PER & EA, Adopt Resolutions	April, 2022
Complete Final PER	May, 2022
Apply for DNRC and MCEP Grants	May, 2022
DNRC and MCEP Grant Awards	May, 2023
Apply for CDBG Funding	October, 2023
CDBG Award & Contracting	February, 2024
MCEP and DNRC Award and Contracting	February, 2024
Contract for Engineering Services	August, 2024
Survey and Design	October - December, 2024
Permit Application (Railroad)	December, 2024 – March, 2025
Submit Design Plans and Specifications to MDEQ	December, 2024
MDEQ Review & Approval	February, 2025
Bidding Process (advertise period, bid opening)	February - April, 2025
Start Construction	June, 2025
Complete Collection and Treatment System Construction	September, 2025
Project Close Out	December, 2025

# WHERE TO GO FROM HERE

## » Public Opinion

- » Is there support for the project?
- » Make a comment

## » CDBG Applications – Fall 2023

# WEBSITE

[www.sacoinfrastructure.com](http://www.sacoinfrastructure.com)

